

System-Based Practice Issues

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Public Policy Issues

Epilepsy: A Public Health Imperative WHO, ILAE, IBE

"Epilepsy is <u>one of the most common neurological diseases</u> worldwide, affecting around <u>50 million people</u> of all ages around the world. The risk of premature death in people with epilepsy is <u>up to three times</u> that of the general population. The lives of people with epilepsy are often impacted by <u>stigma</u>, <u>discrimination</u> and <u>human rights violations</u>.

We know that while 80% of people with epilepsy live in low- and middle-income countries, <u>most of them do not have access to treatment</u>. This is despite the availability of effective antiseizure medicines, which can cost as little as US\$ 5 per year. A lack of action to address the <u>epilepsy treatment gap</u> has dire consequences for people's lives and well-being, and <u>impacts social and economic development</u>.

This report presents encouraging evidence that almost a quarter of epilepsy cases are preventable and <u>70% of people with epilepsy can live seizure free</u> with low-cost and effective medicines. As evidence from multiple countries shows, it is feasible to integrate epilepsy into primary health care and thereby ensure that all people with epilepsy have <u>access to quality and affordable treatment and services</u>."

Epilepsy: A Public Health Imperative

Burden:

- ~50 million people
- Increased premature death
- ~1/2 with 1+ other health condition
- Significant economic implications

Stigma and discrimination:

- Discrimination/human rights violations
 - \rightarrow discourage from treatment
- \rightarrow Consequences for QOL/social inclusion
- Improve knowledge, raise awareness, legislation to prevent rights violations

Treatment gap:

- ~3/4 in low-income countries do not get treatment needed
- Up to 70% could be seizure free with use of cost effective ASMs
- Scaling up routine availability of ASMs

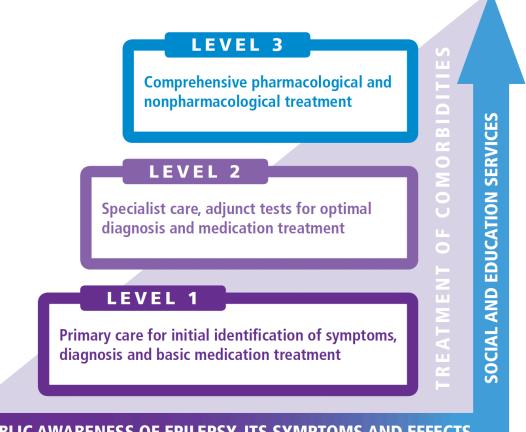
Prevention:

- ~25% of cases preventable
- Major modifiable RF: perinatal insults, CNS infections, TBI and stroke
 - Urgent unmet need

Action:

- Prioritize epilepsy in public health agendas
- Address health, social and public knowledge implications
- Increase investment in research
- Integration in primary health care

Stepped model to improve quality of care for people with epilepsy



PUBLIC AWARENESS OF EPILEPSY, ITS SYMPTOMS AND EFFECTS

Education

Directed at many levels:

- Patients, families and caregivers
- Healthcare teams
- School/daycare staff
- Employers
- General public/community

Can be provided by:

- Physician, nursing staff, social workers
- Pamphlets
- Websites/online resources
 - Epilepsy foundation
 - AES website
 - CDC website
- Support groups

Driving

- Balance between public safety and excessive restrictions for people with epilepsy affecting QOL
 - Top concern in QOL questionnaires
- Driving rules widely variable in different states
 - States restrictions ranging from 3 12 months
 - Variability in terms of requirement for physician to report
 - Largely based on expert opinion, practical experience, and political necessity rather than on strong scientific evidence

Risks of Driving with Epilepsy

- Poses some driving risk limited and relatively small
- Sheth et. al, 2004: only 0.2% of fatal car crashes caused by seizure vs. 30% by alcohol
- Risk for any type of crash ~ 2x higher for people with epilepsy vs. general population <u>HOWEVER:</u>

Risk based on crashes for ALL causes not just seizure-related crashes Only 11% due to seizures vs. most due to driver error (Hansotia et. al, 1991) Risk of crashing not substantially higher than other chronic medical conditions (Taylor et al. 1996)

 Duration of seizure-free interval → strongest predictor of risk of seizure-related crash (Krauss et. al, 1990)

Risks of Driving with Epilepsy -Krauss et. al, 1999

• 12-month seizure-free requirement:

- Prevents ~80% of crashes associated with seizures
- Prohibits driving for about 50% of people with epilepsy who would not crash

Vs.

- 3-month seizure-free requirement:
 - Prevents ~50% of crashes
 - Prohibits driving for only 25% of people with epilepsy who would not crash

AAN/AES/EF Consensus Statement – 1994: 3 months restriction preferred

Research Funding

- Progress in understanding etiologies and mechanisms of epilepsy
- New interventions/treatments to improve management of seizures
- HOWEVER:
 - Dramatic inequality in access and utilization of resources and expertise
 - Insufficient investment in research for epilepsy
- Only small proportion of overall funding:
 - US: NIH support for epilepsy research < 0.09% of total NIH budget for research
 - Budget stagnating over last few years vs. other neurological conditions which attract more research support
- Barriers higher in low and middle income countries

2021 AES/NINDS Epilepsy Research Benchmarks

Area I	Area II	Area III	Area IV
Understand the causes of the epilepsies and their relationship to epilepsy-associated neurologic, psychiatric, and somatic conditions	Prevent epilepsy and its progression	Improve treatment options for controlling seizures and epilepsy-related conditions while limiting side effects	Limit, treat, or prevent co-occurring conditions associated with epilepsy across the lifespan in general and special epilepsy populations.

ICARE

- Interagency Collaborative to Advance Research in Epilepsy
- Group lead by NIH:

NIH	Other Federal agencies:	Nongovernmental Research and patient advocacy communities:
 •NINDS •Other broad representation from NIH 	•CDC •DOD •FDA •HRSA •VA	 AES AES/NINDS Epilepsy Research Benchmarks Stewards CURE Dravet Syndrome Foundation EF Epilepsy Leadership Council Epilepsy Study Consortium Patient Centered Outcomes Research Institute PERF Tuberous Sclerosis Alliance

 Annual meetings – share information about ongoing and planned epilepsy research activities, highlight advances, discuss needs and opportunities, and promote increased collaboration

Working with Educational Systems

Education

- More likely than others to have learning problems that will affect school performance despite average IQ
- Important to educate school staff about seizure first aid and seizure action plan
- 1973 Rehabilitation Act Section 504:
 - Provide to students with disabilities appropriate educational services designed to meet individual needs of such students to the same extent as needs of students without disabilities are met
 - An appropriate education could consist of education in regular classrooms, education in regular classes with supplementary services, and/or special education and related services
- Section 504 Education Plan:
 - Classroom accommodations, related services, testing accommodations, assistive technology, and/or behavior management plan determined necessary for the student to access the general education curriculum to the same extent as nondisabled students

https://www2.ed.gov/about/offices/list/ocr/504faq.html

Individuals with Disabilities Act (IDEA)

- Federal law free, appropriate education in least restrictive (most "normal") setting possible for children with disabilities
- Ensures special education and related services:
 - Infants and toddlers with disabilities birth through age 2 and families receive early intervention services
 - Children and youth ages 3-21 receive special education and related services
- Requires appropriate health services to be provided when needed

Individualized Education Program

- Students with special education services must have an IEP
- Written plan that outlines needs and goals for the school year
- Parents, teachers, other school staff come together to look at student's unique needs
- Guides delivery of special education and services
- Progress toward annual goals measured and parents regularly informed of child's progress
- Goals reviewed yearly

Seizure Safe Schools

- ~470,000 children with epilepsy in the U.S
- Important to have tools necessary for a safe and enriching environment
- Direct access to school health services and disease-specific education
 - Improve health and academic outcomes
- Nationwide initiative by the Epilepsy Foundation to pass legislation in all states
- 5 key components state variation regarding number of components included in the bill

Mandating Seizure School personnel Action Plan made Ensuring to medication part of the complete seizure student's file and prescribed is recognition and available for all administered to first-aid response those responsible student training for student

Educating and training students about epilepsy and first-aid response

Good Samaritan clause

Employment Issues

Employment

- People with epilepsy have twice the unemployment rate of the general population
- Up to 50% of people with uncontrolled epilepsy are unemployed
- Due to limitations in certain occupations, as well as inequality in workplace policies and procedures

Americans with Disabilities Act

- Americans with Disabilities Act (ADA) passed by Congress in 1990
- "Law that protects the civil rights of people with disabilities in many aspects of public life"
- Amended by Congress in 2008 → "ADA Amendments Act of 2008 or ADAAA"
- Disability defined as:
 - A. "A physical or mental impairment that substantially limits one or more major life activities of such individual;
 - B. A record of such an impairment; or
 - C. Being regarded as having such an impairment"

ADA and Job Applications

Before an offer is made:

- May not ask questions about medical condition or require a medical exam before making a conditional job offer
- Not required to voluntarily disclose they have epilepsy or another disability unless they need a reasonable accommodation for the application process
- May not ask applicant who has voluntarily disclosed they have epilepsy any questions about their epilepsy, its treatment, or its prognosis – but may ask whether they will need accommodations and what type

After an offer is made:

- May ask questions about health and epilepsy and may require a medical exam, as long as all applicants treated equally
- Provide reasonable accommodations unless doing so would be an undue hardship
- Choose voluntary disclosure to create an action plan in case of a seizure

Some Employment Accommodations

- Breaks to take medication
- Leave to seek or recuperate from treatment or adjust to medication
- Private area to rest after having a seizure
- Rubber mat or carpet to cushion a fall
- Checklist to help remember tasks
- Adjustments to work schedule, consistent start time or schedule change
- Permission to bring a service animal to work
- Someone to drive to meetings and other work-related events
- Permission to work at home
- Reassignment to a vacant position if no longer able to perform current job

Disability Criteria for Epilepsy

- *"GTCs at least 1 per month for at least 3 consecutive months despite adherence to prescribed treatment*
- Dyscognitive seizures at least 1 per week for at least 3 consecutive months despite adherence to prescribed treatment
- GTCs at least 1 every 2 months for at least 4 consecutive months or dyscognitive seizures at least 1 every 2 weeks for at least 3 consecutive months despite adherence to prescribed treatment and a marked limitation in one of the following:
 - Physical functioning
 - Understanding, remembering, or applying information
 - Interacting with others
 - Concentrating, persisting, or maintaining pace
 - Adapting or managing oneself"

Clinical Trials of New Therapies

Clinical Trials of New Therapies

Phase I:

Phase II:

- Small group of healthy volunteers (20-80)
- Evaluate a safe dosage range, dosage frequency, maximal tolerated dose
- Identify harmful side effects

- Larger group of human subjects (100-300)
- Determine
 effectiveness
- Further study safety
- Larger populations and in different regions and countries (1000-3000)

Phase III:

- Confirm effectiveness, monitor side effects, compare with standard or similar treatments
- Collect more information on safety
- Often the step right before a new treatment is approved

Phase IV:

- After approval
- Safety tracking in the general population
- Obtain more information about a drug's benefits and optimal use

Trial Design

Single-arm trials:

• Group of people receiving a drug and monitored \rightarrow usually used for prelim evidence

Placebo-controlled:

• Comparing with placebo can be the fastest and most reliable way to show effectiveness

• Cannot ethically give placebo only when studying treatments for serious illnesses

Crossover design:

• Sequence of treatments that will be sequentially administered during treatment periods (A then B or B then A)

Non-inferiority = "active-controlled trials"

• Existing effective therapy is selected to be the "active" control group to compare to the drug being tested

Additional Terminology

- Randomization: treatments are assigned to participants by chance
 - To avoid any bias in assigning volunteers to get one treatment or another
 - If one treatment is found superior, trial is stopped so most volunteers receive the more beneficial treatment
- Blinding: prevent members of the research team and study participants from influencing the results
 - Single-blind: study participant is blinded, but research team knows
 - Double-blind study: neither study participant nor research team know

Limitations of Clinical Trials

- Can be specific to certain syndromes
- Limitations regarding monotherapy applications
- Ability to extrapolate to patients with new onset seizures vs. refractory epilepsy
- Determination of safety in pregnancy, breastfeeding
- Trials in children vs. extrapolation from trials in adults

Clinical Trials Risk for Patients

- May be no better or worse than standard of care
- May not be effective
- May be in control group and receive standard treatment
- Risk of unpleasant, serious, or even life-threatening side effects
- Potential inconvenience of the protocol

Forensic Epilepsy

Arrest for Seizure-Related Behaviors

- Major problem with focal impaired awareness seizures: recognition of unusual behaviors
- Can be misinterpreted as caused by intoxication or mental illness, and perceived as aggression
- Can lead to unfair arrest, injury or prosecution
- Postictal confusion, aphasia, fear, aggression
- Important for the person seizing not to be restrained
- Neurologist most familiar with individual's seizure characteristics to corroborate whether behavior was seizure-related
- Witness reports particularly helpful
- May end up in jail without medications increasing the risk of further seizures with unusual behaviors

Training for Police and First Responders

- EF discussed need for training in seizure recognition and management with House of Representatives Judiciary Committee
- Training curriculum for police containing detailed information on seizure recognition and management developed by the EF
- Distributed to over 20,000 police departments nationwide
- Now in process of developing updated training curriculum for police and other first responders

Ethics

Ethics

- Ethical Principles:
 - Autonomy: longer driving restrictions vs. limitations of personal freedom
 - Beneficience: need to provide best medical management to patients vs. limitations by insurance coverage and access to epilepsy surgery
 - Non-maleficience: minimization of risks and possible adverse effects resulting from treatment; especially important in clinical trials
 - Justice: availability of resources for everyone

Additional Principles

- Confidentiality: ensuring confidentiality vs. providing information for employment/education to ensure safety or accommodations
- Genetic testing: what to do with the VUS
- Human dignity vs. stigma and discrimination
- Human rights vs. need to ensure safety of the greater number
- Clinical trial participation:
 - Informed consent
 - Risks for children: consent vs. assent
 - Risks for women of childbearing age/pregnancy
 - Use of placebo

